

#2016-22 Refuge for Women SUP Amendment Project Review for Planning and Zoning Commission

Meeting Date: June 15, 2016

Requests: Special Use Permit Amendment to allow Refuge for

Women to locate at 1291 North Avenue.

Location: 1291 North Ave

Acreage: Approximately .35 acres

Zoning: R-2 (Single-Family Residential)

Surrounding Properties: North: R-2 (Single-Family Residential)

South: Village of Lakewood R-2 (Single-Family Detached

Residential)

East: Village of Lakewood R-2 (Single-Family Detached

Residential)

West: B-1 (Neighborhood Commercial)

Staff Contact: Kathryn Cowlin (815.356.3615)

Background:

- Existing Use: The home is currently an institutional use and is occupied by Home of the Sparrow.
- <u>Previous Approvals</u>: In 1997, the property was granted a Special Use Permit for an institutional use with the restriction that the SUP was for Home of the Sparrow. In 2008, the SUP was amended to allow Home of the Sparrow to convert the garage to an office.

Development Analysis:

- Request: The petitioner is requesting to amend condition #1 of the Special Use Permit Ordinance # 4092 to allow Refuge for Women to locate at the subject property. Essentially, the petitioner is requesting to transfer the Special Use Permit from Home of the Sparrow to Refuge for Women.
- <u>Land Use</u>: The Comprehensive Land Use map shows the area as Urban Residential which is an appropriate land use designation, given the residential character of the area.
- UDO Standard: The UDO allows for special use permit amendments.

• The Home of the Sparrow and Refuge for Women are not for-profit organizations that provide women in need of a home until they are comfortable to live on their own.

Current institutional use by Home of the Sparrow & Proposed institutional use by Refuge for Women

	Home of the Sparrow	Refuge for Women
Property use	Home for women	Home for women
Number of residents	Up to 14	4-6
Type of resident	Women and children	Only adult women 18+

Comprehensive Land Use Plan 2030 Vision Summary Review:

The Comprehensive Plan designates the subject property as Urban Residential, which allows for existing and future single-family residential uses. The following goal is applicable to this request:

Land Use – Urban Residential

Goal: Encourage a diversity of high quality housing in appropriate locations throughout the city that supports a variety of lifestyles and invigorates community character.

This can be accomplished with the following supporting action:

Supporting Action: Preserve and enhance the character and livability of existing residential area with architectural and development guidelines. Promote safe, clean and well-maintained housing by encouraging regular repair and maintenance of housing.

Findings of Fact:

SPECIAL USE PERMIT

The petitioner has requested a Special Use Permit Amendment to allow Refuge for Women to locate at 1291 North Avenue. Special Uses require a separate review because of their potential to impact surrounding properties and the orderly development of the City. Section 2-400 of the Unified Development Ordinance establishes standard for all Special Uses in Crystal Lake. The criteria are as follows:

1.	service or facility wh	se is necessary or desirable, at the location involved, to provide a nich will further the public convenience and contribute to the general or borhood or community.
	Meets	Does not meet
2.	That the proposed improvements in the	use will not be detrimental to the value of other properties or vicinity.
	Meets	Does not meet

3.	located and this Ordin bulk regulations, par	e will comply with the regulations of the zoning district in which it is nance generally, including, but not limited to, all applicable yard and riking and loading regulations, sign control regulations, watershed, lain regulations, Building and Fire Codes and all other applicable City
	☐ Meets	Does not meet
4.	will adequately addre	e will not negatively impact the existing off-site traffic circulation; ess on-site traffic circulation; will provide adequate on-site parking quired, will contribute financially, in proportion to its impact, to ad parking systems.
	☐ Meets	Does not meet
5.	service delivery syste	the will not negatively impact existing public utilities and municipal terms and, if required, will contribute financially, in proportion to its ing of public utility systems and municipal service delivery systems.
	☐ Meets	Does not meet
6.		se will not impact negatively on the environment by creating air, ion; ground contamination; or unsightly views.
	☐ Meets	Does not meet
7.	adequate screening t covers, trees and sh compatible or compl	e will maintain, where possible, existing mature vegetation; provide to residential properties; provide landscaping in forms of ground trubs; and provide architecture, which is aesthetically appealing, ementary to surrounding properties and acceptable by community letailed in Article 4, Development and Design Standards.
	☐ Meets	Does not meet
8.	other than the City su	e will meet standards and requirements established by jurisdictions ch as Federal, State or County statutes requiring licensing procedures ctions, and submit written evidence thereof.
	☐ Meets	Does not meet
9.	That the proposed use Special Use Permit is	e shall conform to any stipulations or conditions approved as part of a sued for such use.
	☐ Meets	Does not meet
10.	That the proposed use as provided in this sec	e shall conform to the standards established for specific special uses etion.
	☐ Meets	Does not meet

<u>Recommended Conditions:</u>
If a motion is made to recommend approval of the petitioner's request, the following conditions are recommended:

- 1. Approved plans, to reflect staff and advisory board comments, as approved by the City Council:
 - A. Application (Waggoner, dated 05/23/16, received 05/25/16)
 - B. Organization Information (Schultz, received 05/25/16)
 - C. Survey (received 05/25/16)
- 2. The Special Use Permit is amended to allow Refuge for Women to occupy 1291 North Avenue, if the use of the property changes, the Special Use Permit would be rendered invalid, and the property should revert back to a residential use.
- 3. Conditions of Ordinances #6410 and #4092 shall remain in effect except for condition #1 of ordinance #4092 which was amended by this petition.
- 4. The petitioner shall comply with all of the requirements of the Community Development, Police and Fire Rescue Departments.

CITY OF CRYSTAL LAKE DEVELOPMENT APPLICATION

Office	Use	On]	ly
File#_			

	File#
PROJECT TITLE: Amendment of Home of the	Sparrow Special Use Permit
Action Requested:	
Annexation	Preliminary PUD Variation
Comprehensive Plan Amendment	Preliminary Plat of Subdivision
Conceptual PUD Review	Rezoning
Final PUD	Special Use Permit
Final PUD Amendment	Variation
Final Plat of Subdivision	X Other - Amendment of SUP
Petitioner Information:	Owner Information (if different):
Name: Home State Bank N.A., as Trustee, Trust No. 6232	Name: Home of the Sparrow, Inc.
Address: 180 S. Western Avenue #123 Carpentersville, IL 60118	Address: 4209 W. Shamrock Lane, Unit B McHenry, IL 60050-8700
Phone:	Phone:
Fax:	Fax:
Property Information:	
Project Description: The Petitioner is requesting	

Project Description: The Petitioner is requesting an amendment to the Special Use Permit granted to Home of the Sparrow by Ordinance No. 4092 and Amended by Ordinance No. 6410, for an Institutional Use at 1291 North Avenue. See Exhibit A attached.

Project Address/Location: The common address is 1291 North Avenue, Crystal Lake, Illinois.

PIN Number(s): 18-01-326-011

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Development Team

OWNER: Print and Sign name

Please include address, phone, fax, and e-mail

Developer:
Architect:
Attorney: Lisa M. Waggoner, 4 N. Walkup Ave., Crystal Lake, Illinois 60014; 815 477 0830; (FAX) 815 477 0834
Engineer:
Landscape Architect:
Planner:
Surveyor:
Other:
Signatures:
Home State Bank N.A., as Trustee, Trust No. 6232 By: PETITIONER: Print and Sign name (if different from owner) Refuge for Women, Inc., Sole Beneficiary May 23, 2016 Date
As owner of the property in question, I hereby authorize the seeking of the above requested action.
Home of the Sparrow, Inc. By:

NOTE: If the subject property is held in trust, the trust officer must sign this petition as owner. In addition, the trust officer must provide a letter which names all beneficiaries of the trust.

Date

Development I	l'eam
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Please include address, phone, fax, and e-mail

NOTE: If the subject property is held in trust, the trust officer must sign this petition as owner. In addition, the trust officer must provide a letter which names all beneficiaries of the trust.

Exhibit A



TO:

Katie Cowlin; Zoning, Planner and ED, Crystal Lake, IL

FROM:

Karen Schultz; City Director, Refuge for Women Chicago

PHONE:

708.380.7419 EMAIL: karen.refugeforwomen@gmail.com

RE:

organizational description, intended use for property at 1291 North Ave CL, IL

GENERAL DESCRIPTION:

Refuge for Women is a national nonprofit organization established in 2010 to offer aftercare to women, 18+ who have been abused. We provide a 9-12 month, residential, faith based program that offers stable housing, trauma based support, life skills and employment preparation in a structured, supportive environment. We are successful when our graduates become emotionally and physically healthy, self sustaining, contributing members of their communities. Our program is divided into 3 phases: a 6 month healing, stabilizing phase, a 3 month life skills/employment preparation phase and an optional 3 month transition phase. We are opening a home in McHenry County to address the need in our Chicago land area.

BACKGROUND OF RESIDENTS:

We accept women 18+. To be admitted to Refuge, a woman must complete an in depth application and interview. Some women apply to us on their own via our website and others are referred to us through like minded organizations. The women come to us abused, used and hopeless. They leave loved, appreciated and with a future that is not defined by their past.

PROPERTY USE:

The house will be used as the residence for the women in our program. There will be 4-6 women in our program, living in the house throughout their stay. We do not house children. If a woman has children in her custody, we will help her make arrangements with Safe Families for them. The location of the home will be kept confidential and the women in the program will not have their own transportation. Any cars will belong to staff and volunteers.

OTHER INFORMATION:

A Refuge employee will be on site at all times

We have a full time program director, evening and weekend staff and trained volunteers We use licensed counselors to provide counseling

We are accountable to our national board to maintain program integrity and quality House rules are carefully enforced to encourage accountability, responsibility and respect Women are removed from the program if they do not adhere to the house rules We will utilize a security system in the home

Other than 1 dysfunctional family member, we've never had a situation where someone from a woman's former life has come after her

PUBLIC NOTICE

BEFORE THE PLANNING AND ZONING COMMISSION OF THE CITY OF CRYSTAL LAKE

IN THE MATTER OF THE APPLICATION OF Home of the Sparrow, Inc., as Owner, and Home State Bank N.A., as Trustee under Trust No. 6232, as Contract Purchaser

LEGAL NOTICE

Notice is hereby given in complionce with the Unified Development
Ordinance of the City of Crystal
Lake, illinois, that a public hearing
will be held before the Planning
and Zoning Commission of the City
of Crystal Lake upon the application of Home of the Sparrow, Inc,
as Owner, and Home State Bank
N.A., as Trustee under Trust No.
6232, as Contract Purchaser, relating to the following described real
estate (the "Subject Property"):
LOT 33 IN LAKEWOOD MANOR, A
SUBJIVISION OF PART OF SECTION
1, TOWNSHIP 43 NORTH, RANGE
7 EAST OF THE THIRD PRINCIPAL
MERIDIAN, IN MCHENRY COUNTY,
ILLINOIS.
PIN: 18-01-326-011

T EAST OF THE THIRD PRINCIPAL MERIDIAN, IN MCHENRY COUNTY, ILLINOIS.
PIN: 18-01-326-011
Commonly known as 1291 North Avenue, Crystal Lake, Illinois.
This application is filed for the purpose of requesting an amendment to the Special Use Permit for an Institutional Use granted by Ordinance No. 4092, and Amended by Ordinance No. 6410, pursuant to the requirements of Section 9-200D of the Crystal Lake Unified Development Ordinance, and for such other variances that may be required for the proposed use to be located at the Subject Property.

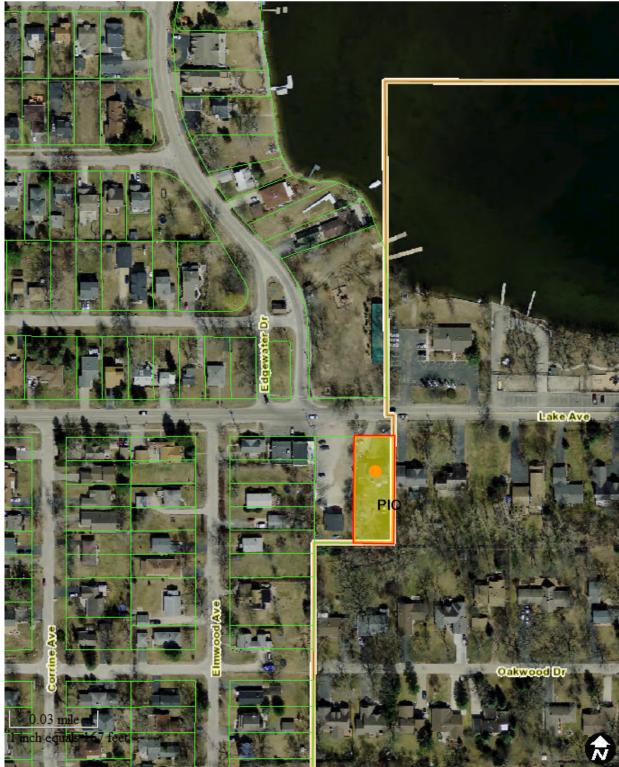
A public hearing before the Planning and Zoning Commission regarding this request will be held at 7:30 p.m. on June 15, 2016, at the City of Crystal Lake City Half, 100 West Woodslock Street, at which time and place any person desiring to be heard may be present.

Thomas Hayden, Chair Planning and Zoning Commission

City of Crystal Lake

(Published in the Nodhwest Herald May 29, 2016) 1192125



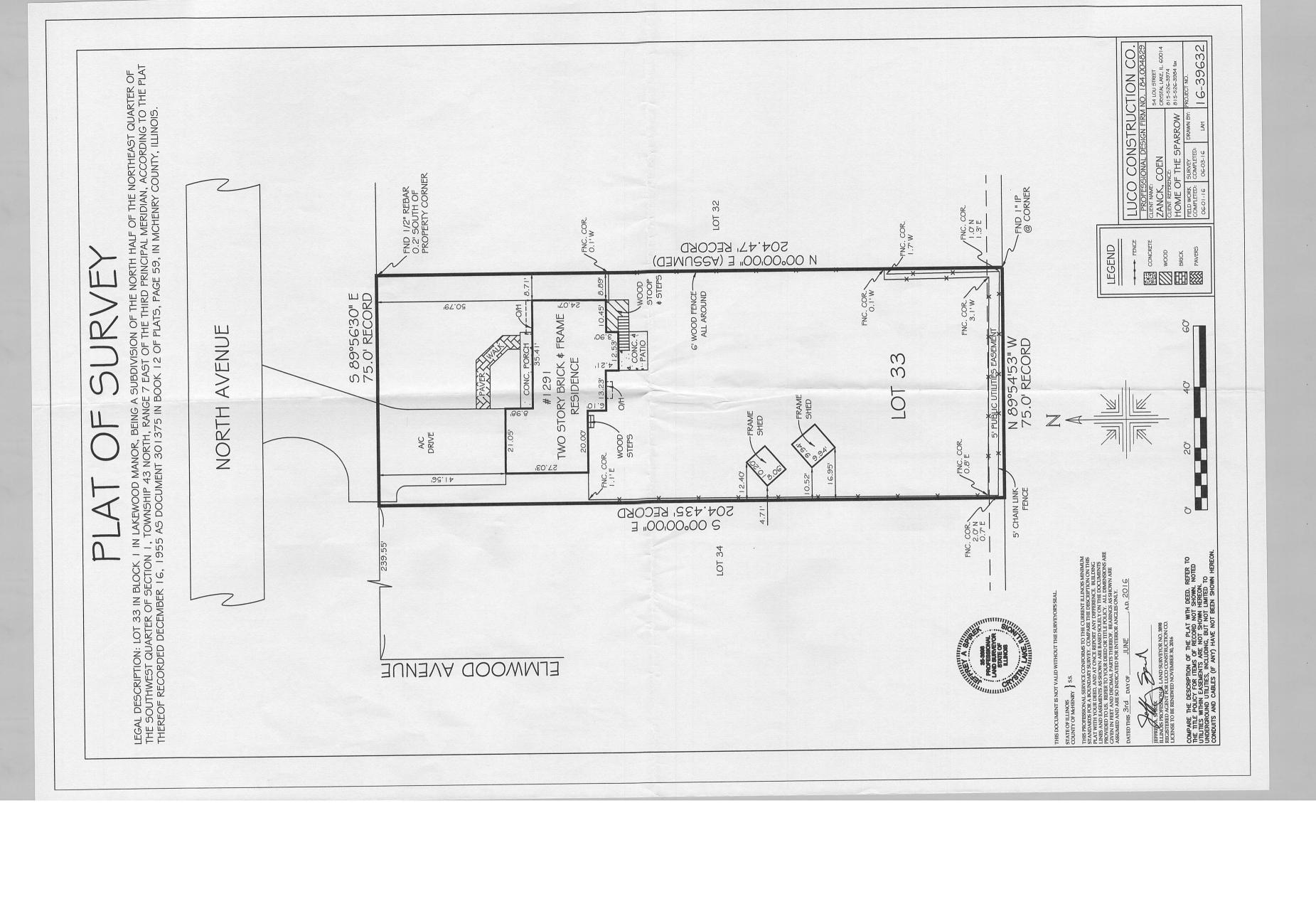


Map created on June 9, 2016.

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AN ORDINANCE GRANTING AN AMENDMENT TO A SPECIAL USE PERMIT AT 1291 NORTH AVENUE

WHEREAS, pursuant to the terms of a Petition (File #2008-53) before the Crystal Lake Planning and Zoning Commission, the Petitioner has requested the issuance of an Amendment to a Special Use Permit to allow conversion of the garage to office and gathering space for the property located at 1291 North Avenue, Crystal Lake, Illinois; and

WHEREAS, it is in the best interests of the CITY OF CRYSTAL LAKE that the Special Use Permit be issued as requested in said Petition.

BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF CRYSTAL LAKE, McHENRY COUNTY, ILLINOIS, as follows:

<u>Section I:</u> That an Amendment to the Special Use Permit be issued to allow the conversion of the garage to office and gathering space for the property commonly known as 1291 North Avenue, Crystal Lake, Illinois.

Section II: Said Amendment to the Special Use is issued with the following conditions:

- 1. Approved plan, to reflect staff and advisory board comments, as approved by the City Council:
 - A. Application (Home of the Sparrow Inc., received 08/08/08).
 - B. Plat of Survey (Howard A. Meadows, Inc., dated 8/22/95, received 08/08/08).
 - C. Floor Plan (John M. Behrens, Architect, dated 4/10/08, received 08/08/08).
- 2. Conditions of Ordinance #4092 shall remain in effect except for #5 which has been modified by this petition.
- 3. The petitioner shall address all of the review comments of Engineering and Building, Fire Rescue, Police, Public Works, and Planning and Economic Development Departments.

<u>Section III:</u> That the City Clerk be and is hereby directed to amend the official zoning map of the City of Crystal Lake and all pertinent records of the City of Crystal Lake to show the issuance of a

Special Use Permit in accordance with the provisions of this Ordinance, as provided by law.

Section IV: That this Ordinance shall be in full force and effect from and after its passage and approval as provided by law.

DATED at Crystal Lake, Illinois, this 16th day of September, 2008.

MAYOR

ATTEST:

CITY CLERK

Published in pamphlet form by the authority of the Mayor and City Council of the City of Crystal Lake.

AN ORDINANCE GRANTING A SPECIAL USE PERMIT AND VARIATIONS AT 1291 NORTH AVENUE

WHEREAS, pursuant to the terms of a Petition (File #97-56) before the Crystal Lake Zoning Board of Appeals, the Petitioner has requested the issuance of a Special Use Permit to allow an Institutional Use for the property located at 1291 North Avenue; and

WHEREAS, it is in the best interests of the CITY OF CRYSTAL LAKE that the Special Use Permit be issued as requested in said Petition.

BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF CRYSTAL LAKE, MCHENRY COUNTY, ILLINOIS, as follows:

Section I: That a Special Use Permit be issued to allow an Institutional Use for the property legally described as follows:

Lot 31 in Lakewod Manor, a subdivision of part of Section 1, Township 43 North, Range 7 East of the Third Principal Meridian, McHenry County, Illinois.

commonly known as 1291 North Avenue, Crystal Lake, Illinois.

SECTION II: Said Special Use is issued with the following conditions:

- 1. The Special Use Permit is approved for Home of the Sparrow and its activities for up to 14 residents. If the use changes, the Special Use Permit would be rendered invalid, and the property should revert back to residential use or a new permit should be requested as necessary.
- 2. Should the City receive complaints, or if the Zoning Enforcement Officer feels it is necessary, the petitioner is responsible for providing further screening for the proposed use.
- 3. If the use intensifies beyond what is described in the information submitted for this petition as determined by the Zoning Administrator, the petitioner may be required to have their permit re-reviewed by the City Council.
- 4. The petitioner shall address all comments of the Building, Fire/Rescue and Planning Departments.
- 5. The garage shall be used for parking and not for storage. Four parking spaces are permitted. If any additional parking spaces are needed, the request is to be reviewed for approval by the City Council.
- 6. The exterior of the home and yard shall be maintained as is, other than improvements with the approval of the City Staff.

Section III: That the City Clerk be and is hereby directed to amend the official zoning map of the City of Crystal Lake and all pertinent records of the City of Crystal Lake to show the issuance of a Special Use Permit in accordance with the provisions of this Ordinance, as provided by law.

Section IV: That this Ordinance shall be in full force and effect from and after its passage and approval as provided by law.
AYES: 3
NAYS: 1
ABSENT: 0 RECUSED: 1 PASSED this 7th day of October , 1997.
APPROVED by me this 7th day of october . 1997. Tomas Paraller MAYOR PROTEMPORE
ATTEST:
CITY CLERK
Published in pamphlet form by the authority of the Mayor and City Council of the City of Crystal Lake.