

#2014-22 City of Crystal Lake Project Review for Planning and Zoning Commission

Meeting Date: May 7, 2014

Zoning Requests: UDO Text Amendment from various provisions of the Unified

Development Ordinance

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Background:

- Earlier this year, the Illinois General Assembly passed HB0001 (98th General Assembly), which created the Compassionate Use of Medical Cannabis Pilot Program Act. The Act created a four-year trial program in which doctors could prescribe patients no more than 2.5 ounces of marijuana every two weeks. Per the Act, up to 22 cultivation centers, one in each State Police District is permitted. The State may allow up to 60 dispensing organizations. These organizations shall be geographically dispersed throughout the State to allow all registered qualifying patients reasonable proximity and access to a dispensing organization.
- In the absence of other regulations, dispensaries could qualify under local zoning as a pharmacy or similar use. Without amending the UDO to include distribution facilities as a Special Use, a prospective dispensary could secure a vested right before the City could develop regulations. Therefore, earlier this year in June, the City adopted a resolution, effectively creating a moratorium on dispensaries giving the City time to decide how to regulate dispensaries.
- The proposed amendment to the UDO would address both Medical Cannabis Cultivation Centers and Medical Cannabis Dispensaries.

Discussion:

Article 2 LAND USE

Table 2-300 Permitted Uses Table

	F	Е	RE	R-1	R-2	R-3A	R-3B	О	B-1	B-2	B-4	M-L	M	w	USE CRITERIA	NAICS
Medical Uses																
Medical Cannabis Cultivation Center													S			2-300C- 64
Medical Cannabis Dispensaries	S															2-300C- 65

Section 2-400 Limited and Special Use Criteria

64. <u>Medical Cannabis Cultivation Centers</u>

All Medical Cannabis Cultivation Centers must comply with the following standards:

- a. Minimum Distance from Protected Uses: No medical cannabis cultivation center shall be established, maintained or operated on any lot that has a property line with 2,500 feet of the property line of a pre-existing public or private preschool or elementary or secondary school or day care center, day care home, group day care home, part day child care facility, or an area zoned for residential use.
- b. Measurement: For the purposes of this Section, distances shall be measured in a straight line, without regard to intervening structures or objects, from the nearest point on the property line of the lot on which an applicable cultivation center is located to the nearest point on a property line of any protected use (as defined in Section 2-400 C 64 a above).
- c. Compliance with State Regulations and Rules: Each cultivation center shall comply with the Compassionate Use of Medical Cannabis Pilot Program Act (410 ILCS 130/1 *et seq.*) and all rules and regulations adopted in accordance thereto.
- d. Single Use Site: No cultivation center may be established in multiple use or tenant property or on a site that shares parking with other uses.
- e. Setbacks: Each cultivation center shall be a minimum of 50 feet from all property lines.

f. Parking

- (i) Parking areas shall be well lit and monitored by video surveillance equipment whose live images can be viewed by cultivation center staff and are continually recorded in a tamper proof format.
- (ii) The video surveillance system shall be available 24 hours per day, and 7 days per week to the City of Crystal Lake Police Department and law enforcement agencies via a secure web-based portal.
- g. Signage.
 - (i) All commercial signage for a cultivation center shall be limited to one flat wall sign not to exceed ten square feet in area, and one identifying sign, not to exceed two square feet in area, which may only include the cultivation center address. Such signs shall not be directly illuminated.

- (ii) Electronic message boards and temporary signs are not permitted in connection with a cultivation center.
- (iii) Signage shall not contain cannabis imagery such as cannabis leaves, plants, smoke, paraphernalia, or cartoonish imagery oriented towards youth, or language referencing cannabis.
- h. Age and Access Limitations: Each cultivation center shall prohibit any person who is not at least twenty-one (21) years of age from entering the cultivation center property. Cultivation centers shall not employ anyone under the age of twenty-one (21). Access to the cultivation center site shall be limited exclusively to cultivation center staff, local and state officials and those specifically authorized under the Compassionate Use of Medical Cannabis Pilot Program Act (410 ILCS 130/1 et seq.)

i. Security and Video Surveillance:

- (i) All cultivation, production and related operations at a medical cannabis cultivation center shall occur in an enclosed locked facility ("facility"). Each cultivation center shall provide and maintain adequate security on the entire site on which the cultivation center sits, including lighting, video surveillance, security personnel and alarms reasonably designed to ensure the safety of persons and to protect the facility from theft. The facility shall be enclosed by high security fence or wall. The fence or wall must be adequately secure to prevent unauthorized entry and include gates tied into an access control system.
- (ii) The medical cannabis cultivation center parking area, cultivation, production, warehousing areas and shipping bays and entrances shall be monitored by video surveillance equipment whose live images can be viewed by cultivation center staff and are continually recorded in a tamper proof format.
- (iii) The video surveillance system shall be available 24 hours per day, and 7 days per week to the City of Crystal Lake Police Department and law enforcement agencies via a secure web-based portal.
- (iv) A sign shall be posted in a prominent location which includes the following language: "THESE PREMISES ARE UNDER CONSTANT VIDEO SURVEILLANCE".
- (v) The Chief of Police or his/her assigned designee shall review the adequacy of lighting, security and video surveillance installations with the assistance from local law enforcement officials. The Chief of Police

or his/her assigned designee and the Crystal Lake Police Department have the discretion to conduct periodic reviews of the security features, as appropriate.

- (vi) Loading of product shall occur within secure enclosed shipping bays and shall not be visible from the exterior of the facility.
- j. Noxious Odors: All cultivation centers shall operate in a manner that prevents odor impacts on neighboring premises or properties and, if necessary, the facility shall be ventilated with a system for odor control.

k. Conduct on Site:

- (i) A cultivation center may not sell or distribute any cannabis to any individual or entity other than a dispensary organization registered under the Compassionate Use of Medical Cannabis Pilot Program Act (410 ILCS 130/1 et seq.).
- (ii) It shall be prohibited to cultivate, manufacture, process or package any product, other than medical cannabis and cannabis infused products, at a cultivation center.
- (iii) It shall be prohibited to consume cannabis products in a cultivation center or anywhere on the site occupied by the cultivation center. A sign, at least 8.5 by 11 inches, shall be posted inside a cultivation center building in a conspicuous place and visible to staff and shall include the following language: "Smoking, eating, drinking, ingesting or other forms of consumption of cannabis products is prohibited on cultivation center property."

65. Medical Cannabis Dispensaries

All Medical Cannabis Dispensaries must comply with the following standards:

- a. Minimum Distance from Protected Uses.
 - (i) No medical cannabis dispensary shall be established, maintained or operated on any lot that has a property line with 1,000 feet of the property line of a pre-existing public or private preschool or elementary or secondary school or day care center, day care home, group day care home, or part day child care facility.
 - (ii) No medical cannabis dispensary shall be established, maintained or operated in any house, apartment, condominium, or an area zoned for residential use.
- b. Measurement: For the purposes of this Section, distances shall be measured in a straight line, without regard to intervening structures or objects, from the nearest point on the property line of the lot on which an applicable medical cannabis dispensary is located to the nearest point on a property line of any protected use (as defined in Section 2-400 C 65 a 1 above).
- c. Compliance with State Regulations and Rules: All medical cannabis dispensaries shall comply with the Compassionate Use of Medical Cannabis Pilot Program Act (410 ILCS 130/1 et seq.) and all rules and regulations adopted in accordance thereto.
- d. Single Use Site: No medical cannabis dispensary shall be established in multiple use or tenant property or on a site that shares parking with other uses.
- e. Setbacks: Each medical cannabis dispensary shall be a minimum of 30 feet from its surrounding property lines.
- f. Buffering from Other Medical Cannabis Dispensaries: Each medical cannabis dispensary shall be a minimum of 1,000 feet from all other dispensaries, as measured from the applicable property lines.
- g. Parking.
 - (i) Parking shall be located in an area which is visible from a public road or a private road that is accessible to the public. It cannot be screened from the roadway with vegetation, fencing or other obstructions.

- (ii) Parking areas shall be well lit and monitored by video surveillance equipment whose live images can be viewed by dispensary staff and are continually recorded in a tamper proof format.
- h. Exterior Display: No medical cannabis dispensary shall be maintained or operated in a manner that causes, creates or allows the public viewing of medical cannabis, medical cannabis infused products or cannabis paraphernalia or similar products from any sidewalk, public or private right-of-way or any property other than the lot on which the dispensary is located. No portion of the exterior of the dispensary shall utilize or contain any flashing lights, search lights or spot lights or any similar lighting system.

i. Signage and Advertising

- (i) All commercial signage for a medical cannabis dispensary shall be limited to one flat wall sign not to exceed ten square feet in area, and one identifying sign, not to exceed two square feet in area, which may only include the dispensary address. Such signs shall not be directly illuminated. Exterior signs on the dispensary building shall not obstruct the entrance or windows on the dispensary.
- (ii) Electronic message boards and temporary signs are not permitted in connection with a medical cannabis dispensary.
- (iii) Signage shall not contain cannabis imagery such as cannabis leaves, plants, smoke, paraphernalia, or cartoonish imagery oriented towards youth, or language referencing cannabis.
- (iv) A sign shall be posted in a conspicuous place at or near all dispensary entrances and shall include the following language: "Only cardholders, designated caregivers, and staff may enter these premises. Persons under the age of 18 are prohibited from entering." The required text shall be no larger than 1 inch in height.
- (v) Any additional merchandise packaging provided by a dispensary, such as bags, sacks, totes or boxes, shall be opaque without text or graphic advertising or identifying the contents of the products contained within.
- j. Drug Paraphernalia Sales: Medical cannabis dispensaries that display or sell drug paraphernalia shall do so in compliance with the Illinois Drug Paraphernalia Control Act (720 ILCS 600/1 et seq.) and the Compassionate Use of Medical Cannabis Pilot Program Act (410 ILCS 130/1 et seq.).
- k. Age and Access Limitations: Each medical cannabis dispensary shall prohibit any person who is not at least eighteen (18) years of age from entering the

dispensary facility. Dispensaries shall not employ anyone under the age of eighteen (18). Access to the dispensary facility shall be limited exclusively to dispensary staff, cardholders, designated caregivers, local and state officials, and those specifically authorized under the Compassionate Use of Medical Cannabis Pilot Program Act (410 ILCS 130/1 et seq.)

- 1. Hours of Operation: A medical cannabis dispensary may operate between the hours of 6 a.m. local time to 8 p.m. local time.
- m. Drive-In Windows: Medical cannabis dispensaries may not have drive-in or drive-through services.
- n. Security and Video Surveillance
 - (i) Each medical cannabis dispensary shall be an enclosed locked facility ("facility"). Each dispensary shall provide and maintain adequate security on the entire property on which the dispensary exists, including lighting, video surveillance, security personnel and alarms reasonably designed to ensure the safety of persons and to protect the facility from theft.
 - (ii) The medical cannabis dispensary parking areas, client entrances, sales areas, back rooms, storage areas and delivery bays and any other entrances shall be monitored by video surveillance equipment whose live images can be viewed by dispensary staff and are continually recorded in a tamper proof format.
 - (iii) A sign shall be posted in a prominent location in the dispensary which includes the following language: "THIS AREA IS UNDER LIVE/RECORDED VIDEO SURVEILLANCE TO AID IN THE PROSECUTION OF ANY CRIMES COMMITTED AGAINST THE FACILITY OR ITS PATRONS".
 - (iv) The Police Chief or his/her assigned designee shall review the adequacy of lighting, security and video surveillance installations. The Police Chief or his/her assigned designee and the Crystal Lake Police Department have the discretion to conduct periodic reviews of the security features, as appropriate.
 - (v) Each medical cannabis dispensary shall report all criminal activities occurring on the property to the applicable law enforcement agency immediately upon discovery.

(vi) Deliveries shall occur between 7 a.m. local time and 8 p.m. local time within a secure enclosed delivery bay and shall not be visible from the exterior of the facility.

o. Conduct on Site.

- (i) Loitering is prohibited on the dispensary property.
- (ii) It shall be prohibited to consume cannabis products in a medical cannabis dispensary or anywhere on the site occupied by a dispensary. A sign, at least 8.5 by 11 inches, shall be posted inside the dispensary building in a conspicuous place and visible to a client and shall include the following language: "Smoking, eating, drinking, ingesting or other forms of consumption of cannabis products is prohibited on dispensary property."

ARTICLE 10, DEFINITIONS

CARDHOLDER: A qualifying patient or a designated caregiver who has been issued and possesses a valid registry identification card by the Illinois Department of Public Health pursuant to the Compassionate Use of Medical Cannabis Pilot Program Act. (410 ILCS 130/1 et seq.)

DESIGNATED CAREGIVER: A person who: (1) is at least 21 years of age; (2) has agreed to assist with a patient's medical use of cannabis; (3) has not been convicted of an excluded offense; and (4) assists no more than one registered qualifying patient with his or her medical use of cannabis.

ENCLOSED, LOCKED FACILITY: A room, greenhouse, building, or other enclosed area equipped with locks or other security devices that permit access only by a cultivation center's agents or a dispensing organization's agent working for the registered cultivation center or the registered dispensing organization to cultivate, store and distribute cannabis for registered qualifying patients.

MEDICAL CANNABIS INFUSED PRODUCT: Food, oils, ointments, or other products containing usable cannabis that are not smoked.

MEDICAL CANNABIS CONTAINER: A sealed, traceable, food compliant, tamper resistant, tamper evident container or package used for the purpose of containment of medical cannabis from a cultivation center to a dispensing organization.

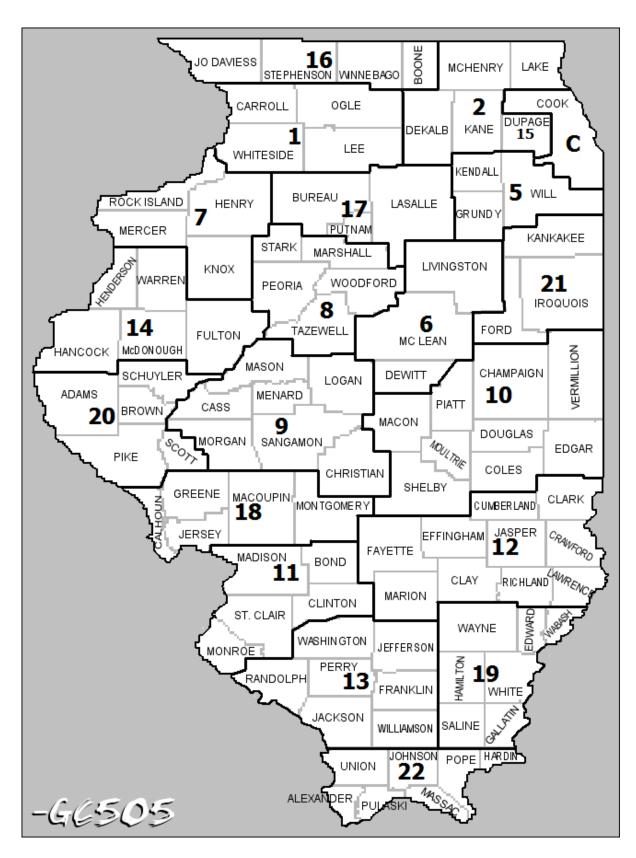
MEDICAL CANNABIS CULTIVATION CENTER ("CULTIVATION CENTER"): A facility operated by an organization or business that is registered by the Illinois Department

of Agriculture to perform necessary activities to provide only registered medical cannabis dispensing organizations with usable medical cannabis.

MEDICAL CANNABIS DISPENSING ORGANIZATION ("DISPENSING ORGANIZATION," "DISPENSARY ORGANIZATION," "MEDICAL CANNABIS DISPENSARY" OR "DISPENSARY"): A facility operated by an organization or business that is registered by the Illinois Department of Financial and Professional Regulation to acquire medical cannabis from a registered cultivation center for the purpose of dispensing cannabis, paraphernalia, or related supplies and educational materials to registered qualifying patients.

Recommendation:

If the PZC's direction is to approve these changes, the abovementioned changes to the UDO are recommended.



IL State Police Districts